

Doküman Adı:	Matra Programı – Örnek Proje – Tarım ve Köyişleri Bakanlığı “Developing The Cross Compliance In Turkish Agricultural Production”
Doküman Ref. No:	K2009/AB/D000013
Yazar/Yayıncı Adı:	MATRA
Konu Başlıkları	Hollanda Dış İşleri Bakanlığı – Matra Hibe Destekleri
Tarih:	
Dil:	İngilizce
Anahtar Kelimeler:	Hollanda Hükümeti, MATRA, Hollanda Büyükelçiliği Proje Destekleri

*“Siz Düşünün, Biz Gerçekleştirelim...”*

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## Format project proposal

**G2G.NL, Including (former PPA)**

**Project title:**

**DEVELOPING THE CROSS COMPLIANCE IN TURKISH  
AGRICULTURAL PRODUCTION**

**Submitter of the  
project:**

**Turkish Republic Ministry of Agriculture And Rural Affairs (MARA)**

**Project beneficiary:**

**1. General Directorate of Agricultural Production and  
Development of MARA**

**Contact details:**

**Name of Director:** A. Müfit ENGİZ;  
Head of Alternative Agricultural Production Department

**Name of contact person:** Mehmet HASDEMİR  
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**Contact details:**

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**Project counterpart:**

**1. General Directorate of Agricultural Production and Development of  
MARA**

**Contact details:**

**Name of Director:** A.Müfit ENGİZ;  
Head of Alternative Agricultural Production Department

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<p><b>Project purpose:</b></p>	<p>Developing the <b>Turkish Cross Compliance</b>;</p> <ul style="list-style-type: none"> <li>• To integrate environmental objectives into Turkish Agricultural Policies</li> <li>• To improve sustainable management of natural sources in agricultural practices in Turkey.</li> </ul>
<p><b>If appropriate: EU (accession) relevance</b></p>	<p><b>1. NATIONAL PROGRAM (2003)</b></p> <p><b>a. In institutional and legal arrangements under Common Agriculture Policy;</b> the provision of “Environment and rural areas must be protected. In this context, the application of agricultural techniques harmonized with environment and natural resources must be especially given weight.” takes place.</p> <p><b>b. Environment Title (pg. 596);</b> The establishment of <b>Institutional Organization Calendar for Alignment and Implementation of Regulation – Table 22.1.2.3 – Essentials on Good Agricultural Practices</b></p>

c. **Regulation Alignment Calendar**, Council Directive dated December 2, 1991 numbered 91/676/EEC on the protection of water against the pollution caused by nitrate stemmed from agricultural sources **Table 22.1.2.1**

d. Regulation Alignment Calendar, Table 7.4.1 Main Element 7.4.1 Article 1 of The Establishment of National Rural Development Strategy and Program

## **2. NATIONAL RURAL DEVELOPMENT STRATEGY**

a. **Under Section 4 “Principles”;**  
**Title 4.3 “Sustainability” (page 11);**

“Cooperation with the institutions seems necessary to monitor the effects of economic activities on environment, natural resources, historical and cultural assets and prevent from their negative effects for the purpose of providing sustainable employment and life conditions with economic, social and environmental dimensions in rural sector.”

b. **Under Section 5 “Strategic Purposes”;**  
**Title 5.1 “Strategic Purpose 1: Development of Economy and Increase of Employment Opportunities”;**  
**Priority 1.1 “Acquisition of Competitive Structure of Agriculture and Foodstuff Sectors” (page 14);**

“Priority areas in increasing competitive power of sector are to use effective water and soil sources, to increase competitive power of agricultural and food stuff holdings and to strengthen control structures on food quality, the protection of consumer and food health.”

**Title 5.4. Strategic Purpose 4: Protection and Development of Rural Environment (Page 23);**

“Rural community is engaged in the nature due to their working and life conditions. Intention of maximum benefit from natural resources in the short run and their conversion to economic values cause to deterioration of resources and constraint of natural environment capacity. Trend of increase in some problems such as desertification, drought, forest fires, floods, landslide and decrease of biological varieties, erosion, negativities caused by inappropriate agricultural techniques used in water and soil sources is observed.

Redefinition of agriculture-environment relations by the participation of local people, the conservative use of forest sources and effective management of conserved areas for the purpose of protecting rural assets and getting agricultural and forestry activities constituting a significant part of rural life sustainable have a big importance.

**Priority 4.1: Improvement of Environment-friendly Agricultural Applications (page 23);**

“Improvement of agricultural activities with environment protection measures, the protection of agricultural areas and meadows having natural-local richness or risk, their development and in this context, expansion of agricultural products planning according to local ecology are basic aims. For this purpose, some measures about development of integrated agricultural catchments programs, expansion of organic and good agriculture applications, implementation and diversification of environment-friendly production methods, monitoring of environment pollution caused by agricultural activities, development of agricultural areas and meadows of which qualifications are deformed but recoverable and protection measures against natural

catastrophes, sustainable use of production resources in fishery and fishpond will be taken and related activities supported.”

### **3. Accession Partnership Document**

#### **Short Term (Environment Title):**

“Monitoring of the integration of environment issues, other sectoral policies to environmental necessities. To continue the transfer and application of the acquis related to frame regulation, international environment agreements and the protection of nature, water quality, Integrated Prevention and Control of Pollution and waste management. Application of Amended Environmental Effect Evaluation Directive.”

### **4. AB Mevzuati**

- a. Council Regulation (EC) No **1698/2005** Of 20 September 2005 On Support For Rural Development By The European Agricultural Fund For Rural Development
- b. Council Regulation (EC) No **1257/1999** Of 17 May 1999 On Support For Rural Development From The European Agricultural Guidance And Guarantee Fund (EAGGF) And Amending And Repealing Certain Regulations
- c. Council Regulation (EC) No **1782/2003** Of 29 September 2003 Establishing Common Rules For Direct Support Schemes Under The Common Agricultural Policy And Establishing Certain Support Schemes For Farmers And Amending Regulations (EEC) No 2019/93, (EC) No 1452/2001, (EC) No 1453/2001, (EC) No 1454/2001, (EC) 1868/94, (EC) No 1251/1999, (EC) No 1254/1999, (EC) No 1673/2000, (EEC) No 2358/71 And (EC) No 2529/2001
- d. Council Directive 79/409/EEC of 2 April 1979 on the conservation of wild bird
- e. Council Directive 80/68/EEC of 17 December 1979 on the protection of groundwater against pollution caused by certain dangerous substances
- f. Council Directive 86/278/EEC of 12 June 1986 on the protection of the environment, and in particular of the soil, when sewage sludge is used in agriculture
- g. Council Directive 91/676/EEC of 12 December 1991 concerning the protection of waters against pollution caused by nitrates from agricultural sources
- h. Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild flora and fauna
- i. Council Directive 92/102/EEC of 27 November 1992 on identification and registration of animals
- j. Commission Regulation (EC) No 2629/97 of 29 December 1997 laying down detailed rules for the implementation of Council Regulation (EC) No 820/97 as regards eartags, holding registers and passports in the framework of the system for the identification and registration of bovine animals
- k. Regulation (EC) No 1760/2000 of the European Parliament and of

	<p>the Council of 17 July 2000 establishing a system for the identification and registration of bovine animals and regarding the labelling of beef and beef products and repealing Council Regulation (EC) No 820/97</p> <p><b>l.</b> Council Directive 91/414/EEC of 15 July 1991 concerning the placing of plant protection products on the market</p> <p><b>m.</b> Council Directive 96/22/EC of 29 April 1996 concerning the prohibition on the use in stock farming of certain substances having a hormonal or thyrostatic action and of beta-agonists, and repealing Directives 81/602/EEC, 88/146/EEC and 88/299/EEC</p> <p><b>n.</b> Regulation (EC) No 178/2002 of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety</p> <p><b>o.</b> Regulation (EC) No 999/2001 of the European Parliament and of the Council of 22 May 2001 laying down rules for the prevention, control and eradication of certain transmissible spongiform encephalopathies</p> <p><b>p.</b> Council Directive 85/511/EEC of 18 November 1985 introducing Community measures for the control of foot-and-mouth disease</p> <p><b>q.</b> Council Directive 92/119/EEC of 17 December 1992 introducing general Community measures for the control of certain animal diseases and specific measures relating to swine vesicular disease</p> <p><b>r.</b> Council Directive 2000/75/EC of 20 November 2000 laying down specific provisions for the control and eradication of bluetongue</p> <p><b>s.</b> Council Directive 91/629/EEC of 19 November 1991 laying down minimum standards for the protection of calves</p> <p><b>t.</b> Council Directive 91/630/EEC of 19 November 1991 laying down minimum standards for the protection of pigs</p> <p><b>u.</b> Council Directive 98/58/AT of 20 July 1998 on the protection of animals for breeding.</p>
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<p><b>Summary of institutional setting in your country:</b></p>	<p><b>1-Terms of Reference of Related Departments in the Ministry of Agriculture and Rural Affairs</b></p> <p><b>GAP Committee</b> composed of the representatives of Main Service Bodies (General Directorate of Agricultural Production and Development, General Directorate of Organization and Supporting, General Directorate of Protection and Control, General Directorate of Agricultural Researches, Department of External Relations and European Community Coordination) in the Ministry of Agriculture and Rural Affairs was established under the chairmanship of Deputy Secretary in accordance with <b>GAP Regulation</b> on 8<sup>th</sup> September 2004. Secretariat service of this committee is supplied by General Directorate of Agricultural Production and Development (<b>GDAPD</b>).</p> <p><b>Same of Committee's tasks:</b></p> <ul style="list-style-type: none"> <li>• To work on the determination, expansion, development and introduction of good agriculture practices criteria; to follow whether there is unfair competition in GAP; to appeal to the law in case of</li> </ul>
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	<p>discrepancy and any issue harming the interests of country,</p> <ul style="list-style-type: none"> <li>• To establish professional relations with non-governmental organizations and cooperate if necessary; to prepare projects, to make research and to organize trainings on the expansion, development and introduction of GAP by cooperating with universities, institutes, research and press associations and other related official or private institutions; to assist in the realization of these activities,</li> <li>• To make necessary amendments on related regulation by monitoring the changes about GAP especially in EU countries,</li> <li>• To cooperate with international GAP institutions; to enable the participation of the committee in national and international seminars, congress, meetings and fairs about GAP.</li> </ul> <p><b>Same of GDAPD's task as implementing agency of the project;</b></p> <ul style="list-style-type: none"> <li>• To prepare the projects related to integrated agricultural and rural development; to make necessary arrangements in order to implement and evaluate these projects through provincial directorates,</li> <li>• To prepare the projects related to the effective use of plant, animal and aquaculture production sources, the increase of productivity, the diversification of product and the improvement of quality in accordance with programs and master plans; to determine necessary processing, cleaning facilities, stations, laboratories and related facilities to carry out necessary process; to support their establishment and to provide technical assistance,</li> <li>• To execute related tasks to be given by the Ministry.</li> </ul> <p><b>Tasks of Department of External Relations and European Community Coordination;</b></p> <ul style="list-style-type: none"> <li>• To provide the contact with foreign countries and institutions on the issues regarding the field of activity of the Ministry,</li> <li>• To enable that the services of the Ministry are executed in an effective, regular and rapid way and to take necessary measures,</li> <li>• To execute related tasks to be given by the Ministry.</li> </ul> <p><b>Tasks of General Directorate of Protection and Control:</b></p> <ul style="list-style-type: none"> <li>• To execute the duties and responsibilities related to plant health and quarantine, animal health and quarantine, registration and control of foodstuff, registration and control of feed, registration of seed, veterinary and pesticides, arrangement of fishery, aquaculture product health and environmental protection.</li> </ul>
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<b>Description of the problem:</b>	<p><b>Problem:</b> The legal harmonization related to the adaptation of our agricultural policies with the EU is ongoing and not completed as yet. Furthermore our standards for good agricultural and environment friendly practices are still unidentified.</p> <p><b>Definition:</b> In today's world the concept "social responsibility" is one of the most important topics in terms of the necessities required for being a developed nation. Developed countries recognize that in ensuring sustainability in all areas, human rights and liberty are very important issues. Thus, these rights must be protected, and naturally within this scope ensuring healthy environments and food safety are of up most importance to live a healthy</p>
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long life.

Agricultural practices take first place in terms of harming the environment. For this reason being, it is very important that while producing healthy and safe food at the same time we must minimize the harm caused to the natural coverage and environment.

Consequently, since early 1990 awareness towards protection of the environment has rapidly risen globally and holds a very important place within the EU especially after the 2000 agenda. Environmental issues also hold an important position among joint agricultural policies. **Within the scope of the OTP it is requested that subsidy for producers should be made according to cross compliance. In order to receive subsidy, cross compliance puts forward compulsory environmental and other standards that must be conformed too.** During the 2003 OTP mid term review harmonization towards “cross compliance conditions” put forward that to apply for all direct supports (single farm payments) it's a priority and essential to meet these requirements.

On the other hand, according to the decisions taken at the World Trade Organization it was pointed out that government supported programs should support and imply publications within the scope of rural development, precautions towards protection of the environment and good agricultural and environmental practices. **With this objective, in Turkey we need to restructure and sustain the subsidy policies and agricultural practices towards environment friendly practices.**

Turkey is a very significant exporter to the EU for fresh vegetable and fruit and good agricultural practices is rapidly prevalent amongst the producers. Also, the demand of produce that is produced according to good agricultural practices from the consumers is increasing. On the other hand previously there was no condition that the producers had to meet to receive subsidy but on the probability of being a member to the EU, agricultural subsidy payments will only be paid to the producers who will comply to the bias harmonization conditions. Also during accession to the EU and within the content of rural development subsidy, **good agricultural practices is in question and for this reason from now we need to determine the codes that sets the basis for good agricultural and environmental requirements.**

For the mentioned reasons, the completion of the work related to the legal harmonization for good agricultural and environmental practices is of urgency and has to be completed as early as possible and implemented. Also the necessary coding for good agricultural practices that the producers will comply with has also to be completed and widespread as soon as possible.

As mentioned earlier, since agricultural production is one of the most important causes for harming the environment and to get in front of excess usage of pesticides or other agricultural inputs and incorrect usage of chemicals etc, we need to urgently prepare a handbook that will cover good agricultural practices coding which we plan to distribute to the producers to help encourage them towards good agricultural practices and spread this nation wide. This is very important for us both for our internal market and external exports since we are one of the largest fresh fruit and vegetable exporters. It will help us increase and ensure the production of more and more safe and healthy goods.

At the same time the increasing demand of the consumers and the conditions requested from the international trade retailers has brought about again the very important issues of ensuring environment friendly practices.

	<p>Currently, some producers have already started producing their products according to the criteria's published in the control lists of various foreign certification and control organizations especially those producing fresh fruit and vegetable.</p> <p>In addition, the need to urgently determine the cross harmonization standards that is going to establish the base for Turkish agricultural policies and all sectors involved in agricultural practices is very important as it will also help support the transfer and implementation of the related EU legislation.</p>
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Project results (maximum of 4 results):	Activities:
<b>Result 1.</b> Determination of Legal Administrative Conditions to take place in Turkish Cross Compliance Standards.	<p><b>1.1</b> To determine national regulation corresponding legal administrative conditions in Cross Compliance <b>(benchmark)</b>.</p>
<b>Result 2.</b> Determination of Good Agriculture and Environmental Conditions to take place in Turkish Cross Compliance Standards.	<p><b>2.1</b> To make <b>risk analysis related to the effects of agriculture on environment</b> in order to determine good agriculture and environmental conditions.</p> <p><b>2.2</b> To organize <b>consultation meetings</b> which sector stakeholders will participate in.</p> <p><b>2.3</b> To identify and publish good agricultural applications <b>codes</b>.</p> <p><b>2.1</b> To prepare <b>farmer handbook</b> related to good agriculture and environmental conditions.</p>
<b>Result 3.</b> Development of application and information capacity of the staff to work in the establishment and application of Turkish Cross Compliance Standards.	<p><b>3.1</b> To organize <b>training programs</b> in order to develop application and information capacity of the staff to work in the establishment and application of Turkish Cross Compliance Standards.</p> <p><b>3.1</b> To organize <b>study visit</b> in which project stakeholders will participate in order to benefit from the experiences of Netherlands on the establishment and application of Cross Compliance Standards and observe on-site applications.</p>
<b>Result 4.</b> Preparation of application plans related to Turkish Cross Compliance Standards.	<p><b>4.1</b> To organize <b>workshops</b> which all stakeholders of sector will meet in order to prepare an application plan related to Cross Compliance Standards.</p> <p><b>4.3</b> To organize <b>study visit</b> for the purpose of making on-site observation about Control and Consultation System established in Netherlands in order to provide the sustainability of Cross Compliance Standards in application period and evaluating alternatives for Turkey.</p> <p><b>4.3</b> To prepare <b>Application Plan</b> related to Cross Compliance Standards.</p>
<b>Estimated total</b>	<b>EUR 400.000 (and more, if possible) (2 Years)</b>

<b>budget:</b>	
<b>Related projects:</b>	<ul style="list-style-type: none"> <li>• <b>Which international or national projects that have been implemented, are ongoing or expected are related to the project?</b></li> </ul> <p><b>1. Ongoing Projects:</b></p> <p><b>MATRA/PSO Project</b>  Name of the Project: <b>“Implementation of the EU Nitrate Directive in Turkey”</b></p> <p>Project Code : PPAQ4/TR/7/6  Closing Date : March 1, 2007</p> <p><b>2. Implemented Projects:</b></p> <p><b>MATRA/PSO Project</b>  Name of the Project: <b>“Institutional Strengthening for Residue Safe Greenhouse Production”</b></p> <p>Project Code : PPA04/TR/9/5  Closing Date : December 31, 2006</p> <p>Workings about the use of nitrate and pesticides which will assist in the identification of good agriculture codes through aforementioned projects started in 2005 and to be completed in 2007 have been carried out.</p> <p>Proposed project will provide to handle other agricultural applications (irrigation, alternation, struggling with erosion etc.) and livestock activities as a whole in terms of good agriculture-environment conditions by benefiting from the outcomes of aforementioned projects. Thereby Cross Compliance will be formed in our country.</p>

<b>Miscellaneous:</b>	<p><b>The Activities Introduced Within The Framework Of The Project :</b></p> <ul style="list-style-type: none"> <li>• <b>The GAP Committee</b>, which has the authority and mission to specify the GAP criteria, to collaborate with the international organizations, has <b>decided to execute</b> and propose this project in line with the provisions of the GAP Regulation.</li> <li>• In order to execute the activities in accordance with this decision, <b>working groups for Plants, Livestock and Fishery Products</b> consisting of experts on these fields.</li> <li>• In addition, <b>the universities</b> that carry out activities on good agricultural practices have been required to contribute to the project. The contact information and the contributions of the <b>114 researchers and academics from 5 Faculty of Agriculture</b>, and 3 Faculty of Fishery Products are determined separately. Following the introduction of the project, these researchers and academics <b>will be included in these working groups.</b></li> <li>• Meetings have been arranged for the negotiations with the <b>General Directorate of Environmental Management</b>, and the <b>General Directorate of Nature Protection and National Parks under The Ministry of Environment and Forestry</b>, which will be included in the collaboration for this Project. Two authorities from these units <b>will take active part in the activities</b> following the introduction of the Project.</li> </ul>
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